

**NAGALAND INFORMATION COMMISSION**

**Old Secretariat Complex,**

**Post Box No. 148**

**Nagaland, Kohima - 797001.**

**Tel: 0370-2291041, Fax: 0370-2291774, Website: www.nlsic.gov.in**



No. NIC/Appeal-11/2015-16

Dated Kohima, the 25<sup>th</sup> June, 2015.

Appellant: Smti. Zeneisüle Ate Loucü,  
C 1/6, 2<sup>nd</sup> Floor,  
Sector -52, Ardee City,  
Gurgaon, Haryana – 122001,  
Mobile No. 91-8415068612, 09971020809,  
email: ateau@hotmail.com,

Respondent(s) : 1) Shri. Metsubo Jamir  
Director & First Appellate Authority,  
Rural Development,  
Nagaland, Kohima.

2) Shri. Hilo Semp,  
Additional Director & PIO,  
Rural Development,  
Nagaland, Kohima.

3) Shri. Kevipodi Sophie,  
Project Director & PIO,  
DRDA, Kohima, Nagaland.

Public Authority : Directorate of Rural Development, Nagaland, Kohima.

Date of hearing : 23.06.2015 at 2:00 PM.

Date of Decision : 25.06.2015.

Present:

1. Shri. Metsubo Jamir, Director & FAA, Rural Development, Nagaland, Kohima.
2. Shri. Hilo Semp, Additional Director & PIO, Rural Development, Nagaland, Kohima.
3. Shri. Kevipodi Sophie, Project Director & PIO, DRDA, Kohima, Nagaland.
4. Smti. T. Achila Quinker, DPO & APIO, DRDA, Kohima, Nagaland.
5. Smti. Avinuo Rio, BDO & APIO, Chiephobozuo, Kohima, Nagaland.
6. The applicant(now appellant), Zeneisüle Ate Loucü, C 1/6, 2<sup>nd</sup> Floor, Sector -52, Ardee City, Gurgaon, Haryana – 122001, Mobile No. 91-8415068612, 09971020809, email: ateau@hotmail.com.

**FACT OF THE CASE.**

An applicant, Smti. Zeneisüle Ate Loucü, C 1/6, 2<sup>nd</sup> Floor, Sector -52, Ardee City, Gurgaon, Haryana – 122001, Mobile No. 91-8415068612, 09971020809, email: ateau@hotmail.com, had earlier submitted an RTI application dated **12.12.2014** addressed to the PIO, Directorate of Rural Development, Nagaland, Kohima, Nagaland Civil Secretariat - 797003, alongwith the prescribed application fee of Rs. 10 (Rupees ten only) paid vide IPO No. 17E 659362 dated 12.12.2014 requesting for **copies of completion of sanction orders and drawl of Mahatma Gandhi National Rural Employment Guarantee Scheme (MGNREGS) funded for Zhadima Village by VDB for the year:-**

- i. 2004-2005
- ii. 2005-2006
- iii. 2006-2007
- iv. 2007-2008
- v. 2008-2009
- vi. 2009-2010

- vii. 2010-2011
- viii. 2011-2012
- ix. 2012-2013
- x. 2013- 31<sup>st</sup> March, 2014.

The RTI application dated 12.12.2014 was received on **16.12.2014** by the Additional Director & PIO, Rural Development, Nagaland, Kohima as evidenced on the receipt issued to the applicant.

On receipt of the above RTI application dated 12.12.2014 on **16.12.2014**, Shri. Hilo Semp, Additional Director & PIO, Rural Development, Nagaland, Kohima had, vide letter No. DRD/ME/RTI-16/2014-15 dated **17.12.2014** transferred it to the Project Director & PIO, DRDA, Kohima, Nagaland alongwith the following documents from 2004 till 31<sup>st</sup> March,2014 regarding Zhadima Village under Chiephobouzou Block and with a request to furnish directly to the applicant and under intimation to him on or before 07.01.2015.

- i. Fixed Deposit Certificate and Matching Cash Grant (MCG) sanction and drawal orders by VDB.
- ii. Sanctioned Orders and drawal of NRLM.
- iii. Sanctioned Orders and drawal of Micro-Finance Scheme.
- iv. Detailed project schemes approved by DPB alongwith scheme utilization Certificates and post office time deposit account, documents submitted by BDO, Chiephobouzou to the Department.
- v. Sanctioned Orders and drawal of GIA to VDBs
- vi. Sanctioned Orders and drawal of MGNREGS
- vii. DPRs submitted to DRDA by Zhadima VDB.
- viii. Completion of works by Zhadima VDB intimated to BDO that the Plan activities have been completed for the year.
- ix. Sanctioned Orders and drawal of VDB Welfare Fund Scheme.

Shri. Kevipodi Sophie, Project Director & PIO, DRDA, Kohima, Nagaland had, by **e-mail dated 19.01.2015** informed the applicant that the information was ready which consisted of 69 pages i.e. **Rs. 138.00** (Rupees one hundred and thirty eight only). And the applicant had replied to the Project Director & PIO, DRDA, Kohima, by **e-mail dated 04.02.2015** that she would send someone to pay the cost of information and had requested to mail her the information, while she would collect the hard copies of the information when she come to Kohima.

And on receipt of an amount of **Rs. 140.00** (Rupees one hundred and forty only) vide Receipt No. 28 dated **06.02.2015** towards the cost of information from the applicant, Shri. Kevipodi Sophie, Project Director & PIO, DRDA, Kohima, Nagaland had, vide letter No. DRDA/002/RTI/CPU/2012/36-38 dated **07.01.2015** furnished the information (which was received from the concerned BDO & APIO, Chiephobouzou Block) to the applicant and under intimation to the Director & FAA, Rural Development, Nagaland, Kohima. The applicant had personally received the information on **19.02.2015**.

On receipt of the information on **19.02.2015** from the Project Director & PIO, DRDA, Kohima, the applicant had, by Speed Post vide No. ED550636907IN dated 05.03.2015 submitted a first appeal dated **05.03.2015** to the Director & FAA, Directorate of Rural Development, Nagaland, Kohima, stating the grounds of her appeal as malafidely denied information, knowingly giving incorrect and misleading information thereby obstructed giving information. Further, the applicant(now appellent) had also requested that the PIO be directed to provide the information **free of cost**.

On receipt of the above appeal, the Director & FAA had, vide letter No. DRD/ME/RTI/AA-4/2014 dated **19.03.2015** fixed a hearing on **31.03.2015**. However, the applicant(now appellent) had, vide letter dated **30.03.2015** submitted that **since she had been threatened of dire consequences by the Village Chairman of Zhadima Village if she attended the hearing**, she had requested the FAA for deferment of the hearing for four (4) weeks where she would appear through an authorised person in future.

And accordingly, the Director & FAA had, vide letter No. DRD/ME/RTI/AA-4/2014/44 dated **06.04.2015** deferred the hearing to **28.04.2015 at 12:00 PM** allowing the appellant to appear through an authorised person on the condition that authorisation letter should be produced.

However, on **28.04.2015**, before the commencement of the hearing **at 12:00 PM**, the applicant(now appellant) had, at **09:53 AM** sent a **Written Argument** to the Director & FAA by email, since she was held up in Delhi due to the treatment of her husband.

And after hearing of the first appeal on **28.04.2015 at 12:00 PM**, the Director & FAA had, vide letter No. DRD/ME/RTI/AA-4/2014/44 dated **28.04.2015** passed an exparte quasi-judicial decision stating that inspite of the Director & FAA graciously accepting the request of the applicant(now appellant) for deferment of the hearing and allowing an authorised representative, neither the applicant(now appellant) nor her authorised representative had turned up for the hearing on 28.04.2015. Instead, a messenger was sent with a written argument against her appeal without citing any reasons for her inability to attend the hearing summoned by the Director & FAA. Further, the Director & FAA submitted that the appellant's attitude towards the Appellate Authority had been found to be disrespectful and without any regard as the applicant (now appellant) had wasted precious time of the officers concerned from allowing them to attend to their duties. And hence with the right vested with the Appellate Authority, the Director & FAA decided to **close the case** and that future appeals regarding the case would not be entertained.

However, on receipt of the first appeal decision dated 28.04.2015 from the Director & FAA, Directorate of Rural Development, Nagaland, Kohima on 11.05.2015, the applicant(now appellant) had preferred Second Appeal dated **24.05.2015** before this Commission, stating her argument that the **Muster Roll numbers are not readable; money was granted for construction of the hall and allied buildings but not spent to the Job Card Holders, and therefore given wrong and illegible documents (six pages were illegible) resulting in misleading information.** Further, the applicant(now appellant) stated that notice for hearing is issued to ensure principle of natural justice. Attending hearing is voluntary and not compulsory in nature, however, if the applicant(now appellant) did not attend the hearing, the FAA is required to decide the matter based on material record. Thus, the FAA had erred in rejecting the appeal merely on the ground that the applicant was not present during the hearing. Since there is no mandatory provision under the RTI Act to call the appellant for hearing, rejection of the appeal for the reason that the appellant was not present for the hearing is illegal, malafide and contrary to the provisions of the RTI Act. Hence, the decision of the FAA dated 28.04.2015 is illegal, malafide and not consistent with the provisions of the RTI Act. Furthermore, the applicant(now appellant) had sought that:-

- i. the PIO be directed to provide the information free of cost;
- ii. withdraw the decision of the FAA dated 28.04.2015;
- iii. and impose penalty of Rs. 25,000.00 on the PIO for malafide denial of information.

Since the applicant(now appellant) had submitted a second appeal dated 24.05.2015 before this Commission, stating that in response to her RTI application dated 12.12.2014, the PIO, DRDA, Kohima, Nagaland had knowingly furnished incorrect, misleading and illegible documents and that in response to her subsequent first appeal dated 05.03.2015, the FAA had illegally, malafidely and contrary to the provisions of the RTI Act rejected her appeal merely on the ground that the applicant was not present during the hearing, the Commission had decided to hear the appeal, giving opportunity to all the parties, on **23<sup>rd</sup> June, 2015 (Tuesday) at 2:00 PM** in the **Hearing Room of the Nagaland Information Commission, Old Secretariat Complex, Kohima.**

#### **OBSERVATIONS AND FINDINGS:**

During the hearing, the Commission observed that there was some confusion since the same applicant had filed 9 (nine) different RTI applications, all dated 12.12.2014 and five (5) First Appeals to the same public authority. And on being asked as to why the applicant had filed the 9 (nine) RTI applications instead of in a single application, the applicant submitted that as

she had experienced in Delhi in the past, in order to avoid the possibility of some queries being skipped or missed, the queries were asked in separate RTI applications.

Shri. Hilo Semp, Additional Director & PIO, Rural Development, Nagaland, Kohima had also submitted that the confusions could have been avoided, had the applicant filed all the nine (9) queries in a single RTI application since the information sought were all pertaining to Zhadima Village.

The applicant(now appellant) had submitted that out of the 9 (nine) different RTI applications, since she was satisfied with the information and reply to three (3) RTI applications, she did not file any appeal. However, to the remaining six (6) RTI applications, since she had received unsatisfactory information, she had filed a total of five (5) first appeals i.e 2 (two) first appeals dated 21.01.2015 and 3 (three) first appeals dated 05.03.2015. The applicant(now appellant) had appealed against RTI application No. 1 and No. 9 combined in a single appeal.

During the hearing, the applicant(now appellant) had submitted non-satisfaction with the information so received since instead of the copies of **Sanction Orders** and drawal of Mahatma Gandhi National Rural Employment Guarantee Scheme (MGNREGS) funded for Zhadima Village by VDB for the year 2004 to 2014 which she had asked, she was furnished with the **Work Orders**. Further, the applicant(now appellant) had also submitted that in response to her first appeal dated **05.03.2015**, the FAA had passed a decision dated **28.04.2015** which was non-satisfactory since the FAA had illegally, malafidely and contrary to the provisions of the RTI Act rejected her appeal merely on the ground that the applicant was not present during the hearing.

Smti. T. Achila Quinker, DPO & APIO, DRDA, Kohima submitted that on receipt of the above RTI application dated 12.12.2014 on **18.12.2014** transferred from Shri. Hilo Semp, Additional Director & PIO, Rural Development, Nagaland, Kohima vide letter No. DRD/ME/RTI-16/2014-15 dated **17.12.2014**, the information was furnished on receipt of the cost of information. And regarding non-satisfaction with the information so received, the DPO & APIO, DRDA, Kohima explained that Chiephobouzou Block covers 18 villages and that the Work Orders were issued based on the sanction received from the Government, hence, Work Orders were as good as Sanction Orders. Further, in regards to the six (6) pages which were not legible, the public authority submitted that if the applicant (now appellant) had pointed out those illegible pages, they are ready to re-furnish whatever available with them in the records.

The applicant(now appellant) had submitted satisfaction with the above explanation of the DPO & APIO, DRDA, Kohima.

Shri. Metsubo Jamir, Director & FAA, Rural Development, Nagaland, Kohima also submitted that the First Appeals were rejected on the ground that when the public authority wanted to discuss personally by calling for a hearing in two occasions, the applicant(now appellant) had failed to appear in both the two hearings. Further, instead the applicant(now appellant) had submitted a **Written Argument** through a representative without any authorisation.

The Commission observed that the PIO, DRDA, Kohima had furnished some information to the applicant(now the appellant) though the information was not complete and legible. The Commission also observed that the Decision dated **28.04.2015** passed by the Director & FAA, Rural Development, Nagaland, Kohima on the First Appeal dated 05.03.2015, rejecting her appeal merely on the ground that the applicant was not present during the hearing was **not tenable**.

The Commission also noted the threat on her life as expressed by the applicant (now appellant) during the hearing and had advised that if any threat is perceived, to bring it to the notice of the Commission with sufficient evidence.

#### **DECISION:**

On the above observations and findings, the Commission decided that:-

1. since the public authority is ready to re-furnish the complete information and the six (6) pages which were not legible, if the applicant (now appellant) had pointed out

those illegible pages, and that the Commission had over ruled the decision of the FAA dated 28.04.2015 on the First Appeal dated 05.03.2015, the Director & FAA, Rural Development, Nagaland, Kohima is directed to hear **again** the case at a convenient date of both the parties i.e. the public authority and the applicant(now appellant) wherein the information shall be furnished to the satisfaction of the applicant(now appellant). And after the hearing, the decision of the Director & FAA, Rural Development, Nagaland, Kohima shall be submitted to the Commission on or before the **14<sup>th</sup> August, 2015**.

2. the applicant(now appellant) is advised to attend the hearing when the Director & FAA, Rural Development, Nagaland, Kohima schedules the date of hearing of her First Appeal dated 05.03.2015 and further directs the applicant(now appellant) to inform the Commission should any threat on her life is perceived on the day of the hearing.

Decision pronounced in presence of all parties present on 23.06.2015.

Copy be given to:-

1. Shri. Metsubo Jamir, Director & FAA, Rural Development, Nagaland, Kohima, Mobile No. 9436601002.
2. Shri. Hilo Semp, Additional Director & PIO, Rural Development, Nagaland, Kohima, Mobile No.9436000693.
3. Shri. Kevipodi Sophie, Project Director & PIO, DRDA, Kohima, Mobile No. 9436005096.
4. Smti. T. Achila Quinker, DPO & APIO, DRDA, Kohima, Mobile No. 9436009166.
5. Smti. Avinuo Rio, BDO & APIO, Chiephobozuo, Kohima, Mobile No. 9436016610.
6. The applicant(now appellant), Smti. Zeneisüle Ate Loucü, C 1/6, 2<sup>nd</sup> Floor, Sector -52, Ardee City, Gurgaon, Haryana-122001, Mobile No. 91-8415068612, 09971020809, email: ateau@hotmail.com.
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8. Office Copy.

**Sd/-**

**KEVININO P. MERU**  
Chief Information Commissioner

**Sd/-**

**BUKCHEM PHOM**  
State Information Commissioner

Authenticated true copy:-

**(WORHONTHUNG EZUNG)**  
Under Secretary